



# **“Privacy by Design”**

## ***A Crucial Design Principle***

**Ann Cavoukian, Ph.D.**

**Information and Privacy Commissioner  
Ontario**

**University of Waterloo**

***February 27, 2007***



# Presentation Outline

- 1. Privacy 101*
- 2. What is Privacy?*
- 3. Fair Information Practices*
- 4. Privacy Enhancing Technologies*
- 5. Identity Management: The Need for An Over-Arching Plan*
- 6. Privacy-Embedded 7 Laws*
- 7. Conclusion*



# *Privacy 101*



# IPC: Responsibilities

**Under its statutory mandate, the Commissioner is responsible for:**

- investigating privacy complaints;
- resolving appeals from refusals to provide access to information;
- ensuring that organizations comply with the access and privacy provisions of the *Acts*;
- educating the public about Ontario's access and privacy laws; and
- conducting research on access and privacy issues, and providing advice and comment on proposed government legislation and programs.



# Commissioner's Powers

The Commissioner is appointed by the Ontario legislature and is independent from the government;

## **The Commissioner has the power to:**

- Offer comment on the privacy protection implications of proposed programs of institutions;
- In appropriate circumstances, authorize the collection of personal information otherwise than directly from the individual;
- Engage in or commission research into matters affecting the carrying out of the purposes of the *Acts*;
- Conduct public education programs and provide information concerning this Act and the Commissioner's role and activities;
- Receive representations from the public concerning the operation of the *Acts*;
- Order the disclosure of government-held information.



# Information Privacy Defined

- **Information Privacy: Data Protection**
  - Freedom of choice; personal control; informational self-determination;
  - Control over the collection, use and disclosure of any recorded information about an identifiable individual;
  - Fair Information Practices.



# Personally Identifiable Information

Under Ontario's privacy legislation, "personal information" means recorded information about an identifiable individual:

- Name;
  - Address;
  - Sex, Age;
  - Education;
  - Employment history;
  - Financial information;
  - And any other information about the individual.
- 
- Health information is a special case, falling under the *Personal Health Information Protection Act*.



# What Privacy is Not

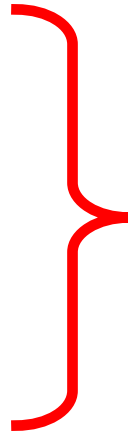
**Privacy  $\neq$  Security**





# Privacy and Security: *The Difference*

- Authentication
- Data Integrity
- Confidentiality
- Non-repudiation



## *Security:*

Organizational control of information through information systems

- Privacy; Data Protection
- Fair Information Practices

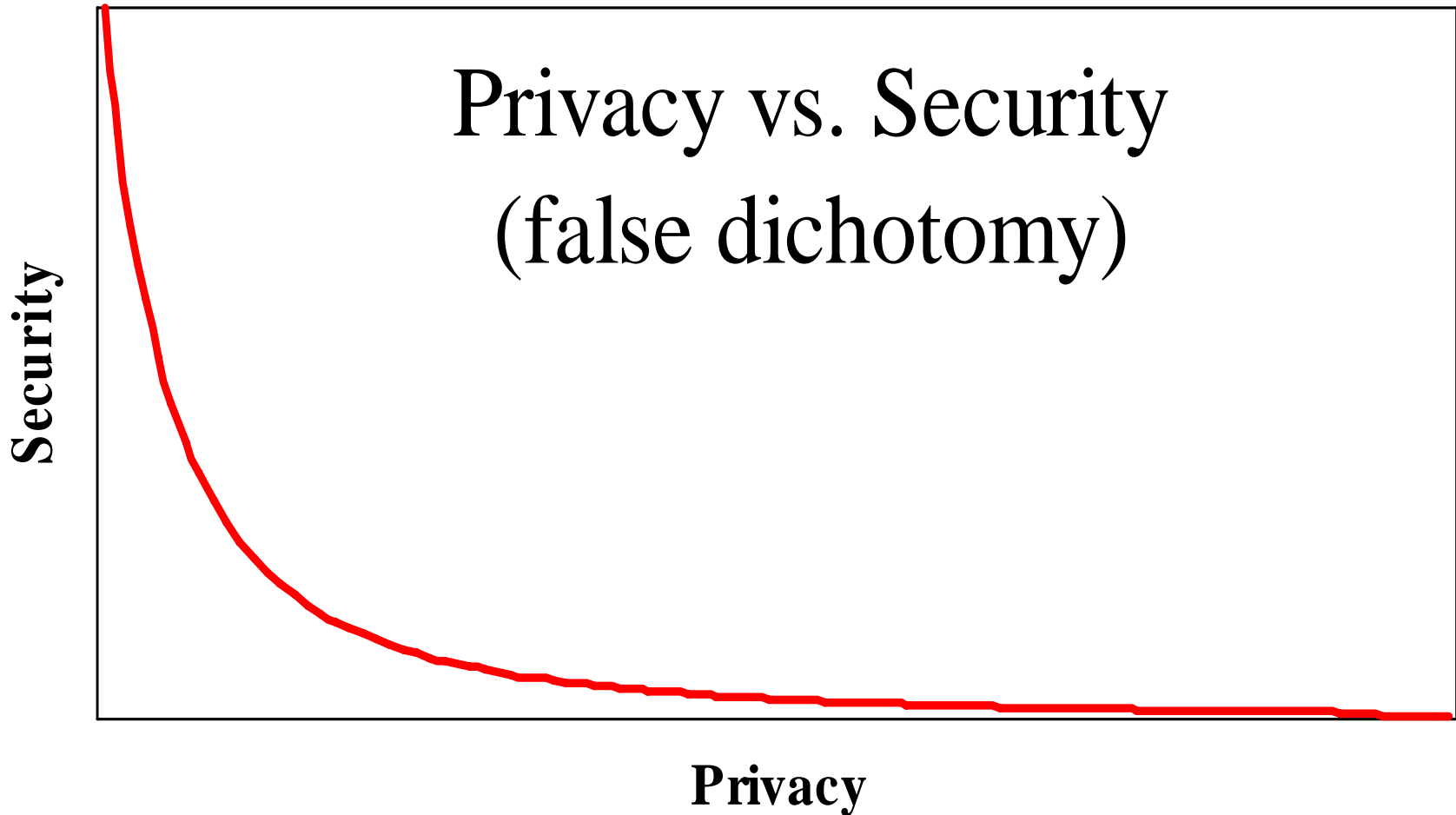


# What We Don't Want...





# Privacy OR Security: *A Zero-Sum Game*



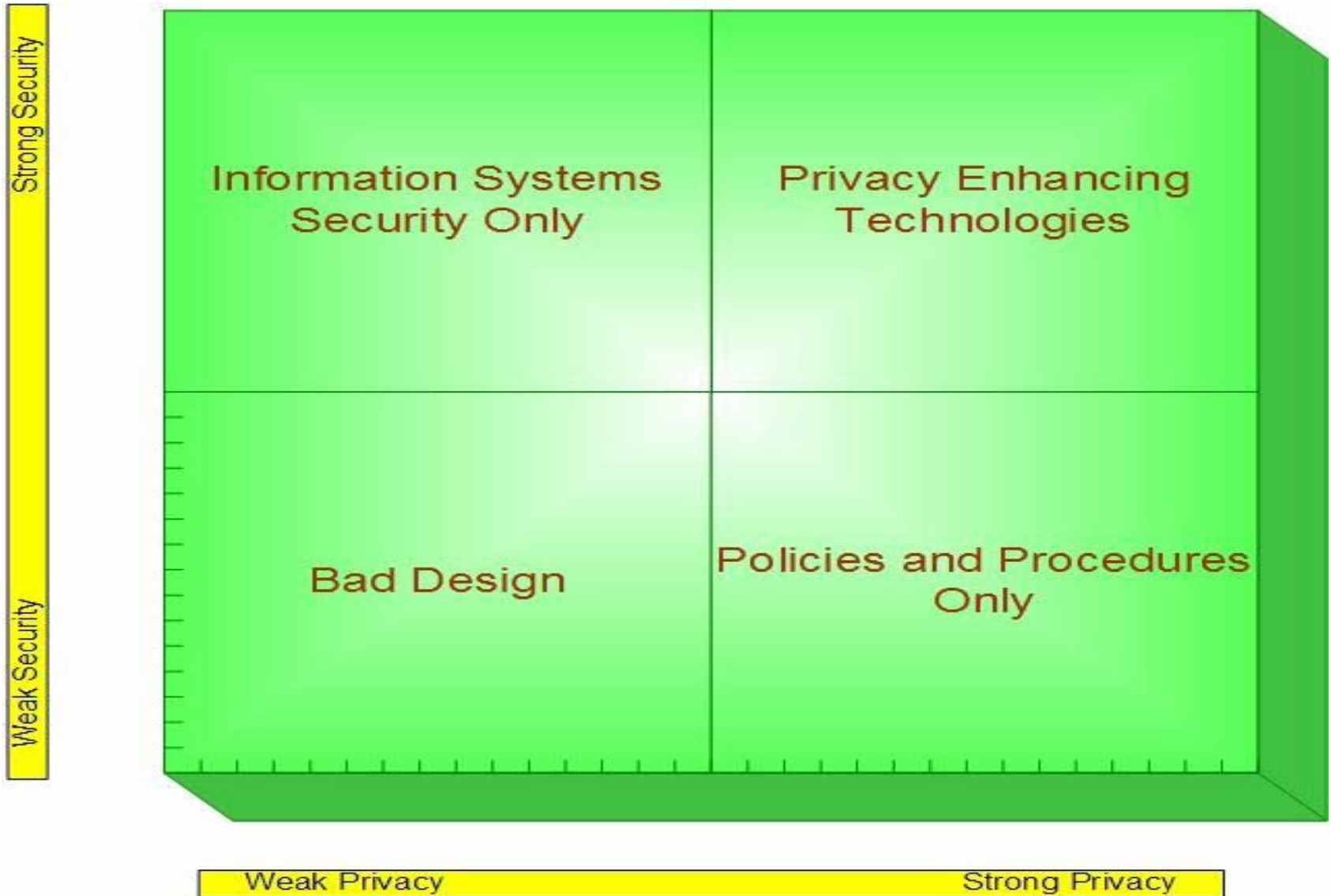


# Positive-Sum Model

*Change the paradigm  
from a zero-sum to  
a positive-sum model*



# Privacy AND Security





# *Fair Information Practices*



# Fair Information Practices: *A Brief History*

- OECD Guidelines on the Protection of Privacy and Transborder Flows of Personal Data (1980);
- European Union Directive on Data Protection (1995/1998);
- CSA Model Code for the Protection of Personal Information (1996);
- United States Safe Harbor Agreement (2000).



# CSA Model Code

- Accountability
- Identifying Purposes
- Consent
- Limiting Collection
- Limiting Use, Disclosure, Retention
- Accuracy
- Safeguards
- Openness
- Individual Access
- Challenging Compliance



CSA's *Model Code for the Protection of Personal Information*





# Privacy Laws

## *Canada, the United States and Europe*

### **Canada:**

Public sector privacy laws: federal, provincial and municipal;

Private sector privacy laws: (Federal) *Personal Information Protection and Electronic Documents Act (PIPEDA)*;

Provincial: Quebec, British Columbia, Alberta, Ontario.

### **United States:**

Federal public sector *Privacy Act*;

Sectoral privacy laws;

Safe Harbor Agreement;

### **Europe:**

Both private and public sector privacy laws;

- European Directive on Data Protection.



# Global Privacy Standard

- In 2005, at the 27th International Data Protection Commissioners Conference in Montreux, Switzerland, I chaired a Working Group of Commissioners convened for the sole purpose of creating a single Global Privacy Standard (GPS);
- Globalization and converging business practices created a need to harmonize various sets of fair information practices so that businesses and technology companies could turn to a single instrument for evaluating whether their practices or systems were actually enhancing privacy;
- The GPS builds upon the strengths of existing codes containing time-honoured privacy principles and reflects an enhancement by explicitly recognizing the concept of “data minimization” under the “collection limitation” principle;
- The final version of the GPS was formally tabled and accepted in the United Kingdom, on November 3, 2006, at the 28th International Data Protection Commissioners Conference.



*Privacy Enhancing  
Technologies  
(PETs)*



# Why PETs?

- If asked, “Imagine that someone does not know you but knows your date of birth, sex, and zip code; What do you think the probability is that they could uniquely identify you based on this information?”
- In a survey at Carnegie-Mellon University, almost all answered, “less than 50%.”
- ***The reality is closer to 90%*** - Using 1990 census data, 87% of the U.S. population could be uniquely identified with the above data.

- Sweeny, *Uniqueness of Simple Demographics in the U.S. Population.*

<http://privacy.cs.cmu.edu>



# Benefits of PETs

- Data protection, such as encryption, is markedly less expensive than cleaning up after a data breach;
- Research has shown that it would cost about \$6 per customer account to encrypt data;  
— Avivah Litan, Gartner Analyst
- The cost of a breach is much higher – ***30 times higher***. In 2006, the average number of records compromised in a corporate privacy breach was about 25,000. At an average cost of \$182 per record, this meant that each privacy breach incident cost \$4.7 million;  
— Ponemon Institute
- 100,000 records encrypted = \$600,000 vs.  
100,000 records breached = \$18,200,000  
— *You do the math.*



# “U-Prove SDK”

## *Credentica Privacy Technology Product*

- **Founder and CEO of Credentica, Dr. Stefan Brands** has developed this privacy-enhanced user-centric identity management tool that can be integrated with current identity management systems and is consistent with the 7 privacy-embedded Laws of Identity, notably:
  - Personal Control and Consent;
  - Minimal Disclosure for Limited Use: Data Minimization;
  - Justifiable Parties: Need to Know Access;
  - Directed Identity: Protection and Accountability, and;
  - Pluralism of Operators and Technologies: Minimizing Surveillance.
- This is a true Privacy Enhancing Technology (PET) which has been tested and vetted extensively by a dozen world-class cryptographers and leading companies.



# Other Practical PETs

- Private Electronic Conversations;  
*OTR (Off The Record) Messaging*
- Trusted Small Platforms;  
*Elliptical Curve Cryptography*
- Pragmatic Commercial Privacy;  
*The IBM RFID “Clipped” Tag*



# OTR Messaging

How do you replicate the privacy of a street conversation on the web? Called “Off The Record” Messaging, it incorporates:

- **Encryption**
- **Authentication**
- **Deniability**
- **Perfect forward secrecy**

[www.cypherpunks.ca/otr/](http://www.cypherpunks.ca/otr/)





# Elliptical Curve Cryptography (ECC)

- Co-invented by Neal Koblitz and Victor S. Miller as an alternative way of doing public key cryptography;
- A distinct approach to either public key or asymmetric cryptography:
  - A set of algorithms for key generation, encryption and decryption;
- Keys in elliptic curve cryptography can be chosen to be much shorter for a comparable level of security, or more security per bit.



# More Security Per Bit

<b>Symmetric Key Size (bits)</b>	<b>RSA and Diffie-Hellman Key Size (bits)</b>	<b>Elliptic Curve Key Size (bits)</b>
80	1024	160
112	2048	224
128	3072	256
192	7680	384
256	15360	521

NIST Recommended Key Sizes



# RFID Privacy Challenges

- **Perceived Lack of Transparency, Consumer Trust:**
- RFID technology, current uses, still not well known or understood by the public. Public opinion on RFID still developing; highly volatile;
- Perceived as a privacy issue: public concerns about possible surveillance, secondary and unethical data uses;
- Lack of consumer voice, input; possibility of backlash;
- Need to be proactive, **take action now.**



# Supply-Chain vs. Item-Level

## *The Difference*

- Every RFID tag contains unique-identifying data, such as a serial number;
- Privacy issues can arise when the RFID tag is associated with a specific item (rather than several items grouped together) *and an identifiable individual (consumer)*;
- **Supply-chain management:** involves tagging bulk goods, cases, pallets. Also some individual products for business uses in manufacturing, wholesale distribution, and for back-end retail inventory management purposes;
- **Item-level consumer product tagging:** involves tagging commercial products in the retail space that are owned, carried and used by individual consumers, such as apparel, electronics, and identity or payment cards.



# One Privacy Solution: *De-activation*

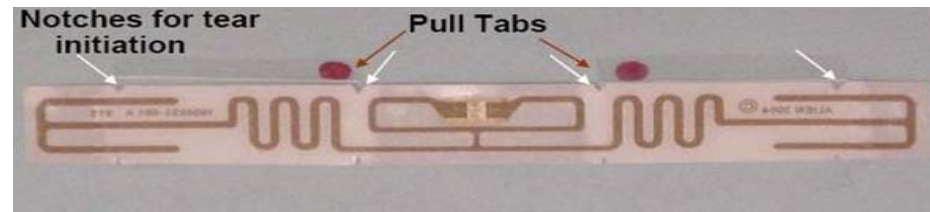
- Item-level RFID tags used in the retail sector should be deactivated at the point of sale;
- Deactivation at point of sale should be the default, but it is not without its problems;
- Deactivation limits post-sale benefits of RFIDs.



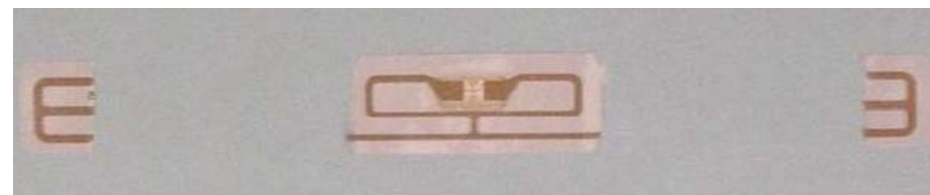
# Practical Privacy: *IBM's "Clipped" Tag*

- Provide RFID tag structures that permit a consumer to disable a tag by mechanically altering the tag in such a way as to inhibit the ability of a reader to interrogate the tag or transponder by wireless means:
  - Provides visual confirmation that tag has been deactivated (disabled);
  - May be read later on by mechanical contact if desired by consumer.

Before



After





***Identity Management:  
The Need for an  
Over-Arching Plan***



# A Single Identity Metasystem

- Before the Internet, there were many different networks that did not speak the same language;
- With the introduction of TCP/IP, thousands of network externalities bloomed, and the Internet exploded;
- A similar phenomenon is being predicted today: a “TCP/IP” for linking different identity systems will open up endless new e-commerce possibilities – *enter the Identity Metasystem, based on the 7 Laws of Identity.*





# The Genius of the Identity Metasystem

- Developed by Microsoft's Chief Identity Architect, Kim Cameron, the 7 Laws of Identity are technologically-necessary principles of identity management;
- The 7 Laws describe an identity metasystem for allowing different identity systems to function simultaneously;
- The genius of the identity metasystem is that it seeks to allow interoperability, with minimal disruption or modification to current ID systems.



# The Big Bang

Supporters of the 7 Laws and the Identity Metasystem call this the “Identity Big Bang” that will enable ubiquitous intelligent services and a true marketplace for portable identities (*Web 2.0*).



# *Privacy-Embedded*



*Laws*



# How the IPC Came to Work with Microsoft

- Introduced to the idea of the 7 Laws of Identity and the Identity Metasystem by Kim Cameron, Microsoft's Chief Identity Architect, who directed this endeavor with a diverse group of experts;
- As Commissioner, I wanted to *attempt* to influence the future direction of the 7 Laws, in the direction of privacy. In order to do that, the language of privacy had to be added and figure prominently in the Laws.



# IPC's “Privacy-Embedded” 7 Laws of Identity

- An identity metasystem (described by the 7 Laws) is a necessary but not sufficient condition for privacy-enhancing options to be developed;
- What was needed was privacy-enabling design options for identity systems to be identified and then embedded, thus immersing privacy and data protection into the design;
- The privacy-embedded Identity Metasystem is the result of “mapping” fair information practices over the 7 Laws, to explicitly extract their privacy-protective features;
- The result is a commentary on the 7 Laws that extracts its privacy implications, for all to consider.



# “Privacy-Embedded”

## 7 Laws of Identity

### 1. **Personal Control and Consent:**

Technical identity systems must only reveal information identifying a user with the user’s consent;

### 2. **Minimal Disclosure For Limited Use: Data Minimization**

The Identity Metasystem must disclose the least identifying information possible. This is the most stable, long-term solution. It is also the most privacy protective solution;

### 3. **Justifiable Parties: “Need To Know” Access**

Identity systems must be designed so the disclosure of identifying information is limited to parties having a necessary and justifiable place in a given identity relationship;



# “Privacy-Embedded”

## 7 Laws of Identity (Cont’d)

### 4. **Directed Identity: Protection and Accountability**

A universal Identity Metasystem must be capable of supporting a range of identifiers with varying degrees of observability and privacy;

### 5. **Pluralism of Operators and Technologies: Minimizing Surveillance**

The interoperability of different identity technologies and their providers must be enabled by a universal Identity Metasystem;

### 6. **The Human Face: Understanding Is Key**

Users must figure prominently in any system, integrated through clear human-machine communications, offering strong protection against identity attacks;


### 7. **Consistent Experience Across Contexts: Enhanced User Empowerment And Control**

The unifying Identity Metasystem must guarantee its users a simple, consistent experience while enabling separation of contexts through multiple operators and technologies.



# Information Cards

← Choose a card to send to "[Overdue Media](#)"




Jim's Stuff


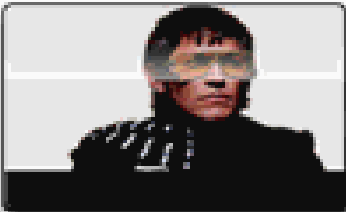
This is the card you most recently sent to this site.  
Click on any card for more details.  
Sending this card requires authentication via smartcard.

[Send](#) [Details](#)


Cards you've sent to this site:



CREDIT PLUS  
Family Credit Card



Your other cards:



Concord Auto Club

**+** Add a Card

[Learn more about "Overdue Media"](#)

[Add a card](#)

[Export cards](#)

[Site usage](#)

[Preferences](#)

[Help](#)





# Implications for Users

## **The Privacy-Embedded 7 Laws of Identity offer:**

- Easier and more direct control over one's personal information when online;
- Embedded ability to minimize the amount of identifying data revealed online;
- Embedded ability to minimize the linkage between different identities and online activities;
- Embedded ability to detect fraudulent email messages and web sites (less phishing, pharming, online fraud).



# IPC Consultation and Collaboration, on Internet Identity Issues

- October 2006, the IPC called upon software developers, the privacy community and public policy-makers to consider the Privacy-Embedded 7 Laws of Identity closely, to discuss them publicly, and to take them to heart;
- Many have taken us up, stepping forward to present their own ID management projects, and to explain how their solutions are user-centric, privacy-respecting and privacy-enhancing;
- The IPC is currently in discussions with several open-source identity management initiatives, such as with members of Liberty Alliance (Sun/Oracle) and Project Higgins (IBM), among others, to further advance individual privacy in the identity age;
- We will be publishing several discussion papers on identity with these parties – *stay tuned!*



# *Biometrics*

## *White Paper*



# IPC and Biometrics

- The IPC has been a longstanding proponent of biometric encryption technologies;
- We continue to press for strong privacy protections in the development and deployment of interoperable biometric technologies;
- Active member of the European Biometrics Forum International Biometrics Advisory Council (IBAC).

[www.eubiometricforum.com/index.php?option=content&task=view&id=457](http://www.eubiometricforum.com/index.php?option=content&task=view&id=457)



# European Biometrics Forum

- The European Biometrics Forum (EBF) was launched in 2003; Member of International Biometrics Advisory Council (IBAC);
- Composed of leading biometrics and technology experts, the EBF was established to develop world-class standards, best practices and innovation in the biometrics industry to strengthen trust and confidence in the use of emerging biometric applications;
- The EBF is supported by a network of national biometric organizations, companies, universities and experts across Europe in carrying out research for the development of a roadmap for the European Biometrics industry to 2010.

[www.eubiometricforum.com](http://www.eubiometricforum.com)



# Biometric Encryption

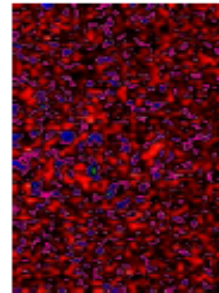
- Biometric encryption is a process that securely binds a PIN or a cryptographic key with a biometric, so that neither the key nor the biometric can be retrieved from the stored template. The key is recreated only if a correct biometric sample (a finger or iris) is presented on verification;
- In biometric encryption, you can use the biometric to encrypt a PIN or a password for numerous applications, such as access to computers or bank machines. The PINs can be 100s of digits in length because you don't need to remember it;
- Most important, the only item that has to be stored in a database is the biometrically encrypted PIN or password, not the biometric template, so privacy is preserved.

# IPC Biometrics White Paper



## Biometric Encryption:

A Positive-Sum Technology that Achieves Strong  
Authentication, Security AND Privacy



Ann Cavoukian, Ph.D.  
Information and Privacy  
Commissioner/Ontario

Alex Stolanov, Ph.D.  
Biometrics Scientist

February 2007



# IPC Biometrics White Paper (Cont'd)

- The IPC is developing a paper with chief scientist, Alex Stoinov, on the privacy-enhanced uses of biometrics, with a particular focus on the privacy and security advantages of *biometric encryption technology*;
- The paper is intended to engage a broader, non-technical audience in considering the merits of the biometric encryption approach to verifying identity, ensuring strong security, and protecting privacy;
- I introduced the outline of our paper to IBAC at a meeting on December 12, 2006, and received widespread support from the technology companies in attendance;
- This paper was pre-released to IBAC on February 14, 2007, and will be released widely in March.





# Conclusion

- Wherever possible, embed privacy into the design of the technology used: ***“Privacy by Design;”***
- “Privacy by Design” enhances and enables security. Do not get caught in the privacy vs. security mind set – ***you need both;***
- Encryption should be the default state for personal information at rest;
- An entirely new identity metasystem may be needed to deal with an expanded online population where fraud is proliferating;
- Consider the ***“Privacy-Embedded” 7 Laws of Identity*** as fundamental design principles;
- The most privacy-protective use of a biometric is one that does not have a template retained in a central database – ***consider biometric encryption.***



# How to Contact Us

**Ann Cavoukian, Ph.D.**

**Information & Privacy Commissioner of Ontario**

**2 Bloor Street East, Suite 1400**

**Toronto, Ontario, Canada**

**M4W 1A8**

**Phone: (416) 326-3333 / 1-800-387-0073**

**Web: [www.ipc.on.ca](http://www.ipc.on.ca)**

**E-mail: [info@ipc.on.ca](mailto:info@ipc.on.ca)**